

ARGO MODULE 1 | DATA SECURITY, PRIVACY, AND ETHICS IN LMIC HEALTH SYSTEMS

# Ethics, Data Sovereignty, and Governance

*The questions regulation alone cannot answer: power, benefit, and who decides.*

**Topic 1**

Algorithmic bias and AI risk

**Topic 2**

Data sovereignty and donor dynamics

**Topic 3**

Community data ownership

# Why this week matters

- Weeks 1 and 2 built the threat model and the legal map. Compliance with both can still leave a data practice unjust.
- Who owns the health data generated by donor-funded programs in sovereign nations?
- When a model trained on African clinical data is commercialized in the Global North, who benefits and who bears the risk?
- When a state builds biometric health identity, what happens to people with rational reasons to avoid identification?

**The point:** The week does not pretend these questions have clean answers. It supplies frameworks for reasoning through them rigorously, and defensibly.

# How bias enters health AI

- **Training data skew:** Models built predominantly on high-income-country populations meet different disease prevalence, demographics, and clinical presentation on deployment.
- **Label and measurement bias:** When cost or access history stands in for need, the model learns the inequity and reproduces it.
- **Deployment mismatch:** Lighting, connectivity, language, and workflow differ from the lab; performance quietly degrades where oversight is thinnest.
- **Feedback loops:** Resource-allocation models shape the data they are retrained on, hardening the pattern.

**The point:** Most LMIC jurisdictions have no regulatory framework for health AI. The governance burden falls on procurement and deployment decisions.

# Documented cases

- **Dermatology AI:** Performance disparities across skin tones are documented in the literature; training-set composition is the mechanism.
- **Retinal screening in Thailand:** A high-accuracy model met clinic reality: image quality thresholds, connectivity, and workflow produced rejected scans and frustrated nurses.
- **Maternal risk scoring in India:** Predictive analytics for maternal mortality risk raises the question of what a risk score encodes, and what acting on it redistributes.

## The evaluation question

Not “is the model accurate?” but “accurate for whom, measured where, and validated against which population?” Procurement that cannot ask this question cannot protect patients.

# Data sovereignty operates on three levels

- **National:** Localization requirements, jurisdiction over data, and the state's claim to govern information about its population.
- **Community and Indigenous:** The authority of the people the data describes, which national control does not automatically deliver.
- **Operational:** Who holds the keys, the analytic capacity, and the contract terms. Server location is not the same thing as control.

**The point:** A dataset hosted in-country under a license the ministry cannot renegotiate is localized, not sovereign.

## Donor dynamics: reading the fine print

- In donor-funded systems, technical infrastructure, analysis capacity, and sometimes the data itself sit outside the country.
- Licensing agreements embed control: access terms, export rights, termination clauses, and who owns derivatives.
- Open-data mandates from global health funders now collide with national data sovereignty positions; both sides have real arguments.
- Reporting burdens shape what gets measured, which quietly shapes what the health system attends to.

**Applied:** Exercise: dissect a real data-sharing agreement between a ministry of health and an international implementing partner, marking each provision as protecting or undermining sovereignty.

# The CARE Principles for Indigenous Data Governance

| Principle                   | What it asks                                                    | Applied to a national health dataset                                  |
|-----------------------------|-----------------------------------------------------------------|-----------------------------------------------------------------------|
| <b>Collective benefit</b>   | Data ecosystems enable the people the data describes to benefit | Benefit-sharing terms in any secondary-use or AI-training agreement   |
| <b>Authority to control</b> | The described community holds decision rights                   | Community representation with a vote, not a seat, in data governance  |
| <b>Responsibility</b>       | Those working with the data are accountable to the community    | Named accountability for misuse; audit rights that run to communities |
| <b>Ethics</b>               | Rights and wellbeing govern across the data lifecycle           | Harms assessment before secondary use, not after publication          |

**Note:** CARE was designed to complement FAIR, shifting the question from whether data can flow to who decides and who benefits.

# OCAP and community data ownership

- **OCAP:** Ownership, Control, Access, Possession, developed by the First Nations Information Governance Centre.
- The transferable insight: possession is a governance instrument. Holding the data is a form of authority that contracts alone do not replace.
- Transfer the lesson with care for context; OCAP belongs to a specific history and is not a template to copy-paste.
- Related models: community data governance piloted by Last Mile Health in Liberia, and the emerging discourse on data trusts for health data in the Global South.



# From principles to practice

- Community representation in data governance committees, with decision rights over secondary use, including AI training.
- Benefit-sharing written into data-sharing agreements, not promised alongside them.
- Local hosting and capacity clauses that build the ability to say no, not just the right to.
- Accountability mechanisms for misuse that a community can actually invoke.

**Honest tension:** The policy-implementation gap runs through this week too: laws without enforcement budgets, DPO roles assigned but not resourced, donor timelines that outpace governance timelines. Naming the gap is a design input for recommendations, not cynicism.

# The Ethics Case

- **The setup:** A large global health organization funded a digital platform in three East African countries, collecting granular individual-level maternal and child health data.
- **The proposal:** Make a de-identified version of the dataset available to a machine learning consortium, including a private health-technology company, to build a maternal mortality risk model.
- **The friction:** Three countries, three legal frameworks, three positions on sovereignty, three levels of capacity to evaluate the proposal.

**The point:** De-identified is doing heavy lifting in that sentence. Interrogate it.

# The stakeholder map

| Stakeholder                     | Interests                                                     | Power and vulnerability                                        |
|---------------------------------|---------------------------------------------------------------|----------------------------------------------------------------|
| Patients who generated the data | Care quality; privacy; not being experimented on invisibly    | Least power; highest exposure; no seat at the table by default |
| Community health workers        | Tools that work; not becoming the extraction layer            | Frontline knowledge; little contractual leverage               |
| National governments            | Sovereignty; capacity; health outcomes; leverage with funders | Regulatory authority; dependent on external financing          |
| The funding organization        | Impact; reputation; the value of the asset it financed        | Controls infrastructure and terms                              |
| The ML consortium               | Data access; publishable and commercial results               | Technical capacity; needs legitimacy                           |

# Ethics Case Analysis (60% of module grade)

- **Scope:** 3,000 to 3,500 words. Use the live session case or one of the provided alternatives. Due end of Week 4.
- **Required elements:** Stakeholder mapping (interests, power, vulnerability); at least two ethical frameworks, drawn from principlism, Ubuntu ethics, feminist ethics of care, the CARE Principles, or other established frameworks; regulatory analysis and its limits; a clear recommendation with justification; an implementation plan honest about constraints.
- **Grading:** Quality of ethical reasoning, sophistication of stakeholder analysis, and grounding in the realities of the setting rather than abstract principle.

**Use the cohort:** Post your stakeholder map to forum thread 3.3 for peer review before drafting. The best comment names the stakeholder you missed.

# What the module adds up to

- Week 1 built a threat model that respects real constraints.
- Week 2 mapped two legal layers and the clocks they run on.
- Week 3 asks the questions law cannot settle: who decides, and who benefits.
- A governance recommendation that ignores any of the three is incomplete, and the final assessment is built to detect the gap.

## Closing forum work

Thread 3.1: apply one CARE principle to a dataset you manage. Thread 3.2: draft the five-sentence reply to a funder demanding record-level export. Thread 3.3: post your capstone stakeholder map for peer comment.